MINUTES
BOARD OF DIRECTORS MEETING
WASHINGTON STATE WATER RESOURCES ASSOCIATION
January 20, 1988
Kittitas Reclamation District, Ellensburg, Washington

The board of directors of the Washington State Water Resources Association met on Wednesday, January 20, 1988 at the Kittitas Reclamation District office, Fourth and Water Streets, Ellensburg, Washington. Directors present were Gary Fischer, Delmar R. Smith, James W. Trull, Ty Wick, Chan Bailey, Ron Van Gundy, Shannon McDaniel, Walt Peterson, Merle Gibbens, and Lee Henderson (10). Also present were Patricia Bailey, Dennis Burton, Walter Larrick, Rita A. Hendricks, Vickie Zabel, Urban Eberhart, Gene D. McIntire, Mary Burke, Paul Olberding, Mike Johnston, Rogers Sparks, Darrel Eason and Jeanne Dickman. The call to order was issued shortly after 10:00 a.m. by President Merle Gibbens.

Minutes of the December 16, 1987, Board of Directors meeting were addressed. Ron Van Gundy moved that the minutes be approved as submitted. The motion was seconded by Jim Trull. MOTION CARRIED.

Because the financial transactions for 1987 had not been completed, a year end financial report was not distributed. The executive secretary gave a verbal report which indicated an estimated cash balance as of December 31, 1987 of $3,710.73 including some prepayment of 1988 dues.

Ron Van Gundy moved that revisions to the bylaws be adopted as follows:

Article II, Section I, subsection (b) line 5, after "Membership," insert "General Membership shall be divided into the following categories: (i) business, (ii) individual, (iii) irrigation company, and (iv) municipal."

Article II, Section I, subsection (c), line 6, after "ments," insert "Recipients of the Rosadell S. Nutley Award shall automatically become Honorary Members at the time the Award is conferred."

Article III, Section 3, line 1, strike "First".

Article III, Section 3, beginning on line 4, strike "The Second Vice President shall follow the succession of the First Vice President."

Article V, Section 1, line 3, strike "First" and the last "the".

Article V, Section 1, line 4 strike "Second Vice President".
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Article VII, Section 5, line 3, strike "Director" and insert "individual".

The motion was seconded by Gene McIntire. MOTION CARRIED.

President Gibbens distributed a worksheet covering possible responses to the Department of Ecology's Preferred Alternative for Instream Resources and Water Allocation and asked that the Board consider these points when listening to the Department's presentation scheduled for approximately 11:00 a.m. Walt Larrick distributed additional printed material on this subject that was obtained at a meeting organized by Senator Scott Barr, Chairman of the Senate Agriculture Committee, and held in Olympia on January 15, 1987. Ron Van Gundy, who also attended that meeting, believes the Preferred Alternative should not be implemented unless approved by the Washington State Legislature. Mary Burke, of the Washington Cattlemen's Association, stated her opposition to the Preferred Alternative. Delmar Smith pointed out that the Washington Department of Agriculture was not involved in the development of the plan.

Under Committee Reports, NWRA Director Jim Trull, reported on a meeting with Tom Donnelly regarding the 1988 NWRA Convention in Spokane. Regarding the use of the Opera House, a compromise has been worked out that will allow the opening ceremonies to be held in that facility with the remainder of the meetings to be held in the Sheraton. If a good number of exhibitors (around 40) have been secured by August 1st, Donnelly has agreed to use the convention center for those activities. If not, exhibits will be set up in the hotel. A billing was sent to WSWRA from the Spokane Area Convention & Visitors Bureau (SACVB) for $495.00 for rental of a video projector at the 1987 NWRA Convention in Reno. Initially, NWRA had agreed to provide the projector however, Hartley Krueger of SACVB had agreed to bring his own equipment. Unfortunately, the SACVB equipment did not work and it was necessary for him to rent another machine at the last minute. Donnelly has agreed to share the cost of the rental with SACVB. In an attempt to cut the registration costs for the 1988 Convention, the Awards Luncheon will be combined with the All States Banquet. In addition, the traditional "fun night" will be an optional part of the registration package. Donnelly has indicated exhibitor registration packages will be sent to WSWRA by the end of January or mid February. WSWRA has agreed to extend a personal invitation to Governor Gardner to give the welcoming address on Tuesday, October 18th. Mary Burke suggested that the Washington Beef Commission and the Washington Apple Commission be asked for assistance on convention planning.

President Gibbens reappointed Lavon Sanders as Chair of the Administrative Staff Committee; Rogers Neff and Richard Lemargie to Co-Chair the Awards Committee; and Walt Peterson as Chair of the Lawyers Committee. No appointment has been
made to the Membership Development Committee as yet. In conformance with the WSWRA bylaws, Ron Van Gundy will serve as Chair of the Nominating Committee. Legislative Subcommittee Chairmen were also appointed as follows: Domestic Water Supply, Ty Wick; Employee Benefits, Shannon McDaniel; Environmental Concerns, Walt Larrick; Insurance, Paul Chasco; Internal Operations, Jim Trull; Public Relations, Walt Peterson; and Water Rights, Ron Van Gundy.

A tentative agenda for the Idaho/Oregon/Washington Executive Committees meeting scheduled for Wednesday, January 27, 1988 at 7:00 p.m. in the Red Lion Riverside Inn, Boise, Idaho, had been distributed in advance to the Board. Oregon has requested that two items be added: (1) water conservation/water marketing and (2) state association membership development. OWRC will take the lead on both discussions. In addition, Idaho, not OWRC, will take the lead on item two of the agenda regarding the Endangered Species Act and pesticide restrictions. Any WSWRA members attending the Northwest Irrigation Operators conference are encouraged to attend the meeting of the Executive Committees.

Paul Chasco has requested that the WSWRA Board consider a request from the Flathead Joint Board of Control to join with them as amicus curiae in petition for writ of certiorari to the Supreme Court from a decision recently rendered by the Ninth Circuit in Joint Board of Control v. Confederated Salish and Kootenai Tribes. A letter from Alan Mikkelsen, Executive Director of the Flathead Joint Board, indicates that the decision adversely affects our interests. Walt Peterson stated that potential costs should be investigated before action is taken. He suggested that, if those costs are nominal in nature, it may be in the interest of WSWRA to lend support to the petition. Jim Trull cautioned that the Board does not have an adequate understanding of the issue at this point and moved that the matter be tabled. Walt Peterson seconded the motion. MOTION CARRIED. Because the deadline for filing as amicus curiae is February 18, 1988, the president may call a meeting of the WSWRA Executive Committee prior to the next Board of Directors meeting to deal with this issue.

Jim Trull distributed copies of NWRA President Jeff Nelson’s summary of the 1988 Leadership Forum held in Palm Springs on January 5-6, 1988. A copy is attached and made a permanent part of the minutes.

Cynthia Nelson and George Krill of the Department of Ecology joined the meeting at approximately 11:00 a.m. Following a short recess, George Krill gave a brief overview of the history of the Instream Resources and Water Allocation Program. The Draft Environmental Impact Statement (EIS) on the Instream Resources and Water Allocation Program Review was published in February of 1987. Based on comments received
on the Draft EIS from the general public and from an advisory committee, the Department developed a "preferred alternative. The public comment period on the Preferred Alternative has been extended until January 31, 1988. The final EIS should be published from 60 to 90 days after the close of that period. Cynthia Nelson followed with a report on the major elements of the Preferred Alternative stressing that it will not affect existing water rights. After the rules to implement the Preferred Alternative have been developed, there will be additional opportunity for public involvement through the hearing process. Numerous questions and lengthy discussion followed.

It was noted that item 11 regarding the Centennial Clean Water Program has been deferred until the next meeting of the Board which is scheduled for Wednesday, February 17, 1988 at the Aladdin Motor Inn in Olympia, beginning at 10:00 a.m.

The meeting was recessed for lunch and the Board reconvened at approximately 1:00 p.m.

Returning to item 5 on the agenda, Ron Van Gundy moved that President Gibbens send a letter to the respective Chairs of the Senate Agriculture Committee and the House Agriculture and Rural Development Committee requesting that the Legislature put on hold any action by the Department of Ecology on the Preferred Alternative pending legislative review of the entire Instream Resources and Water Allocation Program. This Legislative oversight is necessary for the following reasons: (1) Ecology proposes setting instream flows at the high curve of the IFIM (at optimum flows) which is not mandated under current state law, (2) The Preferred Alternative requires mitigation which should not be mandated by a state agency without specific direction from the Legislature, and (3) Despite assertions that existing rights will not be impacted, it is apparent that such rights associated with proposed water conservation programs will be directly affected. The motion was seconded by Ty Wick. **MOTION CARRIED.** Van Gundy noted that a copy of the letters should also be sent to the Department.

Under other business, Ron Van Gundy reported that Roza has received notice that irrigation districts, even though exempt from federal tax, must pay $0.09 per gallon on all petroleum products purchased then must file for a refund at the end of the year. Some confusion existed on which uses of the products fall under the exempt category. Additional information will be forthcoming.

The 1987 revision packets for the Irrigation Laws Handbook have been printed and order forms will be distributed during the last week of January. The cost per packet will be in the neighborhood of $8.50 this year.
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Copies of the NWRA Resolutions adopted at the 1987 Convention in Reno are now available. Those individuals wishing copies were asked to so indicate on a sign up sheet.

NWRA has also provided WSWRA with copies of HR. 791 as passed by the House and S. 1105 which is under consideration by the Senate. Both bills pertain to ground water research and copies may be obtained by contacting the Association office in Yakima.

It was mentioned that the Department of Community Development will hold an open house on Friday, January 29th, in Olympia. Further information may be obtained from WSWRA headquarters.

Jim Trull, Chairman of the WSWRA Legislative Committee, led discussion on irrigation district foreclosure legislation (HB 1297) and other bills of significant impact to the WSWRA membership.

With no further business to come before the board, the meeting was adjourned.

Respectfully submitted,

Jeanne Dickman, Executive Secretary

jpdc
January 8, 1988

MEMO TO: Board of Directors
Chairpersons, NWRA Committees
Tom Donnelly, Executive Vice President

FROM: Jeff Nelson, President

SUBJECT: 1988 Leadership Forum

I wanted to immediately convey, particularly for those who were unable to attend, my summary of what I consider to have been a very successful Leadership Forum held in Palm Springs on January 5-6, 1988. Here is my summary of the highlights of the meeting:

1. Legislative Report: Ben Grumbels, staff director for the House Water Resources Subcommittee of the Public Works and Transportation Committee presented a legislative summary with special emphasis on HR791/S1105 concerning groundwater research and demonstration.

2. Special Action Committees: Much time was devoted to reviewing the recently adopted membership resolutions and making assignments for implementation of those resolutions to the eight Special Action Committees of NWRA. Other relevant issues were also discussed and assigned to the appropriate Committee. The Board directed that Tom Donnelly convey to each Special Action Committee Chairman a summary of these assignments. Tom will also forward that material to each member of the Board of Directors and state association executives.

3. Sabine River Authority Intervention Request: The Board, after careful review, agreed to file a motion to intervene in the Federal District Court lawsuit being brought by the Sabine River Authority of Texas against the Department of Interior. The Association will enter into an agreement in accordance with the proposal made by the Sabine River Authority which provides for the Sabine River Authority to underwrite all legal fees incurred by NWRA in hiring its own counsel to act on its behalf. In addition, the Sabine River
Authority will indemnify NWRA against any adverse judgment that may result from this suit. Based on the Board's directive, I appointed as NWRA's coordinating committee on this matter Mr. John Sayer, Mr. George Proctor, Mr. Tom Choules along with Tom Donnelly and myself to guide the efforts of the NWRA in this intervention. As soon as the agreement with the Sabine River Authority that provides for NWRA's intervention is complete we will proceed to hire counsel to file the motion for intervention and begin preparing the case on NWRA's behalf. This unanimous action by the Board signals a continuing effort on the part of NWRA to become more aggressive in its pursuit of water development interests on behalf of its members. A copy of the issue prepared by Sabine's counsel on this suit is attached for your information.

4. Talent Search: The Board directed that Tom Donnelly prepare for the March Board meeting a list of key administration positions for which appointments that will be made when the new Administration takes office in 1989. The Board agreed that NWRA should actively begin identification of candidates acceptable to water interests for appointment to these various positions and be prepared to both offer and support those candidates at the appropriate time.

5. Membership Task Force: John Specht, Chairman of the Membership Task Force, reported on the Task Force's continuing efforts and requested, and the Board agreed, to extend the time for that Task Force to submit its report to the Board of Directors to the summer 1988 Board meeting rather than the March Board meeting.

6. The Re-establishment of Political Action Committee: The Board authorized that NWRA re-establish a Political Action Committee in accordance with the proposal enclosed with this memo. The Board set the effective date for filing the documents to establish that PAC for April 1, 1988. By delaying the filing date until that time it will allow the Board to make a final determination of the viability of the PAC at its March 1988 Board meeting. The condition of establishing the PAC rests largely with the ability of the Board to solicit a committee that will be willing to devote the necessary time and effort to make the PAC successful.

I am appealing directly to each of you to recommend to me persons who you believe would serve as a member of the NWRA PAC Board.

It is important to understand that persons serving on the PAC Committee will need to be experienced in the art of raising and allocating money to candidates. If I do not receive adequate input for recruitment of a PAC board it will be a strong indication that there is not an adequate commitment to sustain a PAC.
Accordingly, your action is necessary if we are to proceed
with final establishment of this Political Action Committee.

7. Convention: The Board spent considerable time discussing all
aspects of the annual convention. After much discussion the
Board directed that the 'special theme event' which has been
part of the 'package' registration be removed from that
package and made optional. The Board further directed that
the Awards Luncheon be combined with the All States Banquet.
Discussion on the cancellation policy, the charges for such
activities as the early bird reception (particularly with
respect to sponsors), spouse registration, and the relation-
ship of NWRA to Travel Network were all thoroughly reviewed.

The Board directed that the NWRA staff prepare for review at
the March Board meeting a summary of NWRA convention policies.
The Board also directed that the NWRA staff prepare for review
the criteria that is to be used to determine the eligibility
of various locations that may wish to host the annual
convention.

A fine tour of the Coachella Valley Water District concluded the
Leadership Forum.

My assessment of the Forum is that it was a very productive time
for NWRA and set a clear and aggressive course for 1988. I want
to re-emphasize that it is imperative that you consider persons
who you believe would be eligible to serve on the NWRA PAC Board
and convey those names to either myself or Tom Donnelly immediately.

JLN/jmc

Enc.
MINUTES
BOARD OF DIRECTORS MEETING
WASHINGTON STATE WATER RESOURCES ASSOCIATION
February 17, 1988
Aladdin Motor Inn, Olympia, Washington

The board of directors of the Washington State Water Resources Association met on Wednesday, February 17, 1988 in the Cascade Room of the Aladdin Motor Inn, 900 S. Capitol Way, Olympia, Washington. Directors present were Merle R. Gibbens, Rogers Neff, Ron Van Gundy, Delmar Smith, Walt Peterson, James W. Trull, Bob Campbell and Shannon McDaniel (8). Also present were Dennis Burton, Bob Lee, Bea McKamey and Jeanne Dickman. President Merle Gibbens called the meeting to order at 10:12 a.m.

Minutes of the January 20, 1988 Board of Directors meeting were deferred until the March meeting.

Bea McKamey of the Department of Ecology reported on the State's efforts to develop a four year Nonpoint Source Assessment and Management Program as required by 1987 amendments to the Clean Water Act. Section 319 requires states to identify waters not meeting or expected to meet water quality standards or the goals and requirements of the Water Quality Act without additional action to control nonpoint pollution. In addition, it requires the states to develop a program for controlling pollution from identified nonpoint sources. The law authorizes $400 million for fiscal years 1989-1992 to control pollution nationwide. A draft assessment report should be available by April 1, 1988 and the draft plan for the management program will be released by about June 15, 1988. Ecology must complete both the assessment and the plan and deliver it to EPA by August 4, 1988.

1987 financial statements were reviewed including Revenue and Expense (year ending), Income from Dues (with four year comparison), Convention Financial Report (final), Comparative Balance Sheet and Comparative Statement of Revenue and Expenses. It was noted that Cline Irrigation District of Sequim did not renew membership during 1987. Jim Trull moved that the 1987 financial reports be accepted and referred to Committee for audit. Walt Peterson seconded the motion. MOTION CARRIED.

The January financial report was addressed. Income for the month was $29,637.01; expenses totalled $5,551.61; and cash on hand as of month end was $25,053.58. Rogers Neff moved that the January 1988 financial report be approved. The motion was seconded by Ron Van Gundy. MOTION CARRIED.

Merle Gibbens announced the reappointment of Lavon Sanders as Chair of the Administrative Staff Committee. In
addition, she will assist with research on the Historical Committee. President Gibbens also indicated that Randy Jackson has been reappointed Chairman of the Membership Development Committee.

Legislative Committee Chairman Jim Trull reported that the irrigation district foreclosure legislation (SB 1297) has passed the House and is scheduled for hearing on Friday, February 19, 1988, at 8:00 a.m. before the Senate Agriculture Committee. A bill calling for legislative oversight of the Department of Ecology's Preferred Alternative for the Instream Resources Protection Program and a general study of state water policy has been introduced by Senator Scott Barr. The bill, SB 6724, was prompted, at least in part, by a letter from WSWRA expressing concern over implementation of the Preferred Alternative.

In regard to the 1988 NWRA Convention, Jim Trull reported that he had sent a letter to Jeff Nelson suggesting that efforts be made to distribute the preliminary program earlier than has been past practice. WSWRA has been asked to write a letter to Governor Gardner inviting him to give the welcoming address on Tuesday morning, October 18, 1988. Tom Donnelly has requested suggestions for appropriate program subjects. Jim Trull will suggest he contact the U.S. Trade Representative, and Dr. Alan Pettibone, Director of the Department of Agriculture, to speak on federal and state exporting.

Merle Gibbens reported on a meeting between the Executive Committees from the Oregon Water Resources Congress, the Idaho Water Users Association and WSWRA on Wednesday, January 27, 1988, just preceding the Northwest Irrigation Operators Conference in Boise, ID. Both the Oregon and Idaho representatives expressed concern about the Northwest Power Planning Council's protected area designations. Any WSWRA members submitting comments to NPPC on the designations are asked to send a copy to Association headquarters. Other items of mutual interest were discussed. The meeting concluded with a consensus that it would be advantageous for additional, more frequent meetings of the group.

Jim Trull reported that the NWRA Spring Board meeting will be held March 21-23, 1988, at the L'Enfant Plaza Hotel in Washington, D.C.

The March meeting of the board was set for Wednesday, the 16th, at the Roza Irrigation District office in Sunnyside at 10:00 a.m.

The Washington Association of Conservation Districts is holding a Legislative Seminar in Olympia on February 23, 1988. Jim Trull will be representing WSWRA and speaking on
topics of concern to our organization during the current Legislative Session.

The meeting was recessed for lunch at approximately 12:00 noon.

Following lunch the WSWRA Legislative Committee met briefly and the meeting was adjourned.

Respectfully submitted,

Jeanne Dickman, Executive Secretary

jpd
MINUTES
BOARD OF DIRECTORS MEETING
WASHINGTON STATE WATER RESOURCES ASSOCIATION
March 16, 1988
Roza Irrigation District, Sunnyside, Washington

The board of directors of the Washington State Water Resources Association met on Wednesday, March 16, 1988 at the Roza Irrigation District office, 13th & Blaine in Sunnyside, Washington. Directors present were Merle R. Gibbens, Chan Bailey, John S. Mayo, Ron Van Gundy, James W. Trull, Lee Henderson and Shannon McDaniel (7). Also present were Evelyn Richards, Shirley Schade, Elmer McDaniels, Eugene Floyd, Walter Larrick, Gene McIntire, Vickie Zabel, Lavon Sanders, Pat Bailey and Jeanne Dickman. President Merle Gibbens called the meeting to order at 10:15 a.m.

Merle Gibbens asked Jim Trull, Washington State Director, Northwest Irrigation Operators, to come forward and make a presentation. Following brief remarks, Jim Trull presented Elmer McDaniels with the 1987 Head Gate Award for the State of Idaho.

It was noted that a quorum of the board was not present and therefore no official transaction of business could occur. Minutes of the meeting will be prepared for informational purposes only.

Minutes of the January 20, 1988, board of directors meeting were distributed. Minutes of the February 17, 1988, meeting were not yet available for distribution.

Pat Bailey reported that she and Stan Case had completed an audit of WSWRA financial records for 1987 on Tuesday, March 15, 1988. It is their opinion "that the reports accurately and fairly reflect the financial position of the Association".

The February 1988 financial report indicated revenue of $11,384.88, expenses of $6,229.59, and capital expenditures of $188.65. Cash on hand at month end was $30,378.94. A detailed report and four year comparison of individual dues receipts was also reviewed. It was noted that the sale of the Irrigation Law Handbook for the remainder of the year would not result in increased net revenue. In fact, expenses to reproduce and mail the handbook will be slightly greater than the $28.50 price quoted to WSWRA members. This is due to the fact that all of the original printing order has been used and it has become necessary to photo copy the handbook to fill current orders.

Lavon Sanders reported that she contemplates a meeting of the Administrative Staff Committee to address the new
irrigation district foreclosure legislation during May or June.

Legislative Committee Chairman, Jim Trull, reported that the emergency drought bill (2SSB 6513a), the water use efficiency bill (ESHB 1594), and the water resources policy bill (E2SSB 6724a) were all signed into law by Governor Gardner on Tuesday, March 15, 1988. It is believed that the foreclosure legislation has or will be signed as well. A period of only 10 days will be allowed for various entities to make nominations for appointment to the water use efficiency study committee. WSWRA is specifically identified as one of the participants on the study committee and Chan Bailey indicated that he would be willing to serve in this capacity. President Gibbens appointed Walt Larrick to follow developments on the water resource policy study which must be completed by June 30, 1988. Other board members will participate as time permits.

A letter from the Department of Ecology offering to renew its liaison with WSWRA was addressed. It was the consensus of the board that increased communication with the Department would be of significant benefit to the Association and President Gibbens appointed Stu Trefry to the liaison position.

A quantity of NWRA exhibitor packets have been sent from Washington, DC, and should arrive shortly. WSWRA directors will be asked to assist in soliciting potential participants. In order to use the convention center as the exhibit facility, about 40 exhibitors must be secured by August. Exhibitor packets will be mailed to all WSWRA business members but other entities should receive personal contact, if possible. A list of potential exhibitors will be prepared for the April board meeting.

National Director Jim Trull reported that the NWRA board packet for the Spring Board Meeting has been copied and provided to the Executive Committee and is available to others by request. The NWRA board meeting will be held in conjunction with the federal water seminar in Washington, DC, March 21-23, 1988. Sites for future NWRA conventions were discussed. Of the cities under consideration, those present favored Monterey, CA, or Salt Lake City, UT.

An outgrowth of meetings with County Treasurers on the irrigation district foreclosure legislation was a suggestion that County Treasurers meet with irrigation district representatives to discuss a broad range of common problems. Plans for a joint meeting of this type have yet to be developed but are enthusiastically supported by those WSWRA representatives involved in the foreclosure legislation drafting process.
The final draft of the NWRA Membership Task Force recommendations to the NWRA board of directors will be addressed at a meeting of the Task Force on Monday, March 21, 1988, in Washington, DC. A copy of the draft report was distributed. If any WSWRA members wish to comment on the recommendations, they should contact the Yakima office by 5:00 p.m. on Thursday, March 17, 1988.

The next meeting of the board was set for April 20, 1988, at the Bureau of Reclamation office in Ephrata, provided that facility is available. The meeting will begin at 10:00 a.m.

Evelyn Richards, former Secretary of the Methow Valley Irrigation District, gave an overview of the problems experienced by that district since it was discovered that district funds had been embezzled by her predecessor. The district is still experiencing financial difficulties and some members of the board wish to have the district dissolved.

John Mayo reported that the Northwest Power Planning Council will hold a hearing on a proposed Yakima Basin fish hatchery at the Holiday Inn, 9 North 9th St., in Yakima at 7:00 p.m. on this date. A similar meeting will be held on Thursday, March 17, 1988, at 7:00 p.m. in Ellensburg.

It was reported that the WSWRA office will be closed March 21-23, 1988.

With no further business to come before the board, the meeting was adjourned at 12:15 p.m.

Respectfully submitted,

Jeanne Dickman, Executive Secretary

jpd
MINUTES
BOARD OF DIRECTORS MEETING
WASHINGTON STATE WATER RESOURCES ASSOCIATION
May 18, 1988
CH2M-Hill, Yakima, Washington

The board of directors of the Washington State Water Resources Association met on Wednesday, May 18, 1988 at the CH2M-Hill office, 2810 Main Street, Yakima, Washington. Directors present were Shannon McDaniel, Bob Campbell, John Mayo, Delmar R. Smith, Ron Van Gundy, Chan Bailey, James W. Trull, Merle R. Gibbens, Jack Holcroft, Lee Henderson, Ty Wick, Paul Chasco, Rogers Neff and Walt Peterson (14). Also present were Gunter Hanson, Walter Larrick, Dennis Burton, Dick Erickson, Pat Bailey, Randy Jackson, Stu Trefry, and Jeanne Dickman. President Merle Gibbens called the meeting to order at 10:06 a.m.

Minutes of previous meetings were addressed. Ron Van Gundy moved that the minutes of April 20, 1988 be approved. The motion was seconded by Bob Campbell. MOTION CARRIED.

The April financial report indicated revenue of $851.04, expenses of $3,512.61, and a cash balance of $23,664.61. As of April 30, 1988, current year dues had been received from 48 districts. During the first part of June, dues were received from Bridgeport Irrigation District leaving four 1987 member districts unpaid for the current year. Those districts are Agnew Irrigation District, Chelan Falls Irrigation District, Pasadena Park Irrigation District and Stemilt Irrigation District. There were 10 general members with current year dues outstanding as of April 30, 1988. A dues payment was received from R.W. Beck during the first part of June leaving four individual members unpaid to date and the following businesses: Dunning-Ray, Hosey & Assoc., Husch & Husch, Roberts & Shafelman (Foster Pepper & Shefelman) and Waterman Industries. It is estimated that income from irrigation district and general member dues will be approximately $500.00 below budget expectations. The format of the monthly financial report has been revised. Revenue from conventions has been separated into two categories: (1) Conventions (WSWRA) and (2) Conventions (NWRA). The 1988 Budget has also been adjusted to reflect this breakdown with $1,500.00 attributable to WSWRA and $9,500.00 for NWRA. The latter two amounts were erroneously reversed on the April financial report. It was reported that costs for printing and mailing the monthly newsletter are exceeding expectations by approximately $50.00 per month due to increased postage charges and extra pages. A cost over run of about $500.00 is anticipated in this category by year end. Jim Trull moved that the financial report be approved as corrected. The motion was seconded by Chan Bailey. MOTION CARRIED.
President Gibbens reported that WSWRA's appointment with Steven J. Shupe, Independent Fact Finder for the Joint Select Committee on Water Resource Policy, has been confirmed for June 1, 1988 from 9:00 a.m. to 11:30 a.m. in Yakima. Following some discussion of the issues involved, a meeting to discuss WSWRA's position in preparation for the June 1 meeting was scheduled for Tuesday, May 24, 1988, at the Roza Irrigation District, at 10:00 a.m. President Gibbens, Walt Larrick, Ron Van Gundy, and Delmar Smith will participate. Any other interested members are encouraged to attend.

John Mayo reported that he had attended a meeting in Olympia on Monday, May 16, 1988 to discuss the Draft Nonpoint Pollution Assessment Report. All other individuals in attendance represented federal or state agencies. Many participants had not received a copy of the Report prior to the meeting. Mr. Mayo took exception to certain aspects of the report, particularly the statement that the Yakima Basin was "constructed in a piece meal fashion by the U.S. Bureau of Reclamation, irrigation districts and private water companies". He also objected to a portion of the report that listed "Bureau of Reclamation irrigation projects" as a federal program that may conflict with obtaining nonpoint source corrections. Additional public meetings will be held on Tuesday, May 24, 1988, in Yakima, and on Wednesday, May 25, 1988, in Spokane. WSWRA's written comments will be drafted following those meetings.

President Gibbens deviated from the agenda and called on Bob Campbell to give an update on the Bureau of Reclamation's Loan Portfolio Sale. Mr. Campbell indicated that since the previous WSWRA board meeting, the Bureau has published its discount rates. The discounts are "explosively" beneficial to the districts in all of the cases that have been analyzed by his firm. He suggested that districts with other types of contracts not included in the portfolio lobby for similar opportunities for prepayment.

Paul Chasco reviewed the problem with Chapter 87.03 RCW concerning the equalization of irrigation district assessments (see 4-20-88 minutes, page 3). He noted that John Baird, attorney for the Quincy-Columbia Basin Irrigation District, concurs with the opinion of Marilyn G. Showalter of Foster Pepper & Shefelman, bond counsel for the Kennewick Irrigation District. The KID has contracted with the bonding firm to draft legislation to cure the constitutional defects of current law. He anticipates having a copy of the proposed legislation available for distribution prior to the next board of directors meeting.

Walt Larrick gave an update on the Yakima/Klickitat Production Project. The Project, which is designed to increase harvest and enhance natural production of salmon and steelhead, was authorized by the Northwest Power Planning
qualify for this position if all other conditions are met. Concern was expressed over the potential lack of continuity if a "corporation" was seated on the board. Walt Peterson stated that a corporation cannot subscribe to an oath of office. Those present indicated that they would be in favor of allowing an individual who was a part of a family farm corporation to qualify for the board of directors. Care must be exercised in defining what constitutes a family farm. From an administrative standpoint, Randy Jackson cautioned that whatever restrictions are placed upon the corporation, information to substantiate the eligibility must be obtainable from public records.

An update on Legislative Committee hearings was given. The Senate Agriculture Committee will meet on June 1, 1988, at City Hall in Yakima at 7:00 p.m. The current status of the 1988 drought will be a major topic of that hearing and WSWRA has been asked to participate. Jim Trull, representing the Sunnyside Board of Control, indicated he would be willing to testify. Lee Henderson stated that someone from the Kittitas Reclamation District would also speak. The Yakima Enhancement Project is also included on the agenda and representatives from the Washington Department of Ecology and the US Bureau of Reclamation will be making presentations. Stu Treffry indicated that the hearing will be joint with the Senate Environment & Natural Resources Committee because of Senator Metcalf's interest in the enhancement project. The hearing in Walla Walla on June 3 will be devoted to drought, hydraulic projects, and the local area watermaster situation. On June 15, 1988 the Committee will again be addressing the drought situation at their meeting at the Cedars Inn in Okanogan. Included on that agenda is an update on Palmer Lake and Lake Osoyoos. Dennis Burton will testify on all three issues.

Randy Jackson reported that he has accepted reappointment as Chairman of the Membership Development Committee.

Turning to the 1988 NWRA Convention, Pat Bailey reported that, as a result of the Steering Committee's meeting with Tom Donnelly in Spokane on May 18, 1988, the Grand Coulee Tour has been changed to the afternoon and evening of Wednesday, October 19, 1988. Chan Bailey reported that he, Jim Trull, Pat Bailey, Merle Gibbens, and the WSWRA executive secretary met recently to develop a list of potential exhibitors for the October NWRA convention. It was reported that at least 55 companies and associations have been approached to date. A master list of contacts has been established at association headquarters. Anyone who has distributed a packet or made telephone contact with a business in this regard is asked to contact the association's executive secretary by June 5, 1988, so that a current list may be distributed with the packet for the June board of director's meeting.
Council's Columbia River Basin Fish and Wildlife Program. The Program directs the Bonneville Power Administration to evaluate the need for a production facility in the Yakima and Klickitat River basins. BPA will undertake a two year predesign study and an environmental assessment to help decide whether or not to proceed with the Project, modify it, or take another approach.

Discussion followed regarding the Northwest Power Planning Council's protected areas designations. Those present indicated an interest in scheduling a presentation on this subject by a representative of the NPPC for the June board of directors meeting.

National Director Jim Trull reported that the Association of California Water Agencies has made a proposal to the NWRA Board to add a fourth individual to the Washington, D.C. staff to enable NWRA to respond more readily to member requests for services. ACWA would be willing to increase their dues to assist in the funding of the new position but additional funding would be needed from other states who are in need of similar services. Following lengthy discussion about the pros and cons of the proposal, Paul Chasco moved that WSWRA support the concept of the new staff position with our level of funding to be evaluated at a later date. The motion was seconded by John Mayo. MOTION CARRIED.

Digressing to the topic of the Bureau Loan Portfolio Sale, Paul Chasco inquired as to the board's position on the proposal to lobby for including original construction contracts in the sale. It was the consensus of those present that such an effort might damage the position of those currently involved and that the time frame for the current sale would not be adequate to include other contracts.

In the absence of Administrative Staff Committee Chair, Lavon Sanders, Pat Bailey reported on a meeting of that Committee on Wednesday, May 11, 1988, at the East Columbia Basin Irrigation District in Othello. The meeting was devoted to discussion of the irrigation district foreclosure legislation that will take effect on June 9, 1988. At that meeting, Pat Bailey gave an overview of the new procedures. Mary Sprout, Douglas County Treasurer, and Walt Womack, Okanogan County Treasurer, participated on a panel with irrigation district representatives to address questions about the new law. Discussion of certain aspects of the legislation ensued.

It was reported that a staff representative to the House Agriculture & Rural Development Committee had indicated current law regarding the qualification of individuals to become a director of an irrigation district is not clear. There is some interest in revising the applicable statutes to make it clear that a member of a corporation would
It was mentioned that the Office of Management and Budget has requested the aid of the Pacific Northwest Waterways Association to aid OMB in its effort to curb use of double subsidies for agriculture. Irrigation district members of PNWA are urged to be alert to this issue.

President Gibbens announced that the next meeting of the board will be held at the Western Restaurant in Okanogan on Wednesday, June 15, 1988, at 10:00 a.m.

Chan Bailey reported that the Bureau of Reclamation will conduct a meeting on this date at 7:30 p.m. in Othello to discuss future Columbia Basin development alternatives with the general public. The Bureau and Columbia Basin districts have been discussing a limited development alternative that would enlarge the East Low Canal to about double its current size from Interstate 90 for about 50 miles to the tail end and construct about 17 miles of the East Low Extension to allow development of approximately 100,000 acres. This would be an initial phase to get water to landowners irrigating from deep wells. The area proposed to be served experiences the deepest draw down in the Odessa aquifer and pays the highest power costs.

Jim Trull reported that the first meeting of the Water Use Efficiency Study Committee was held on May 4, 1988. It was noted that Mr. Trull serves as Chairman of that Committee. The two Vice Chairmen represent the City of Seattle and the Indian tribes. A total of 26 individuals have been appointed to the Committee. The next meeting will be held on May 26, 1988.

Stu Trefry reported that Congressional staff representatives had met with parties interested in the Yakima Basin Water Enhancement Project the week of May 9, 1988. The legislation as introduced was written with the collaboration of the Yakima Indian Nation in order to bring that group to the negotiating table. Amendments are currently being drafted. Based on the information generated during the meeting with the Congressional staff, Mr. Trefry does not feel a hearing will be held on the bill during this session of Congress. Under optimum circumstances, a hearing could not be scheduled until the week of June 20, 1988.

With no further business to come before the board, the meeting was adjourned at approximately 12:30 p.m.

Respectfully submitted,

Jeanne Dickman, Executive Secretary
MINUTES
(informational only)

BOARD OF DIRECTORS MEETING
WASHINGTON STATE WATER RESOURCES ASSOCIATION
June 15, 1988
Western Restaurant, Okanogan, Washington

The board of directors of the Washington State Water Resources Association met on Wednesday, June 15, 1988 at the Western Restaurant, 1930 2nd Street, Okanogan, Washington. Directors present were Shannon McDaniel, Jack Holcroft, Walt Peterson, James W. Trull, Ron Van Gundy, Chan Bailey and Lee Henderson (7). Also present were Kathy Vickerman, Paul Frazier, Pat Bailey, Walter Larrick, Dick Hendrick, Vickie Zabel, Dennis Burton and Jeanne Dickman. Vice President Shannon McDaniel called the meeting to order at 10:10 and noted that a quorum of the Board was not present.

Minutes of the previous meeting were reviewed. No corrections were suggested.

The May financial report indicated revenue of $518.34, expenses of $3,292.34, and a cash balance of $21,463.61.

The comment period on the Nonpoint Pollution Assessment officially ended on June 10, 1988. However, Bea Mckaney of the Department of Ecology has agreed to extend the deadline for WSWRA provided the Association's written comments are received by Monday, June 20, 1988. John Mayo has agreed to meet with the WSWRA executive secretary on Friday, June 17th, to assist in drafting a response to the draft assessment. Hearings on the draft Nonpoint Pollution Management Program are scheduled for July 20th in Ellensburg and July 21st in Pullman however that document has not been released to date.

Walt Larrick reported that he had requested representatives of the Northwest Power Planning Council to attend the meeting to speak to the Protected Areas Program but that the schedule of hearings on that subject prevented their participation today. He gave an overview of the program following which it was agreed that WSWRA should write a letter expressing concerns about the Program similar to those expressed by the Yakima Basin Joint Board. Walt Larrick will assist in drafting that letter. Comments must be submitted by July 8, 1988.

Dennis Burton reported on problems with the Subbasin Planning Program as it relates to the interests of Oroville-Tonasket Irrigation District on the Palmer Lake reservoir site. He mentioned that the Senate Ag Committee will address the Palmer Lake issue at a hearing scheduled for 2:00 p.m. this date at the Cedars Inn.
Ron Van Gundy commented briefly on the status of the Yakima River Basin Water Enhancement Project legislation, S. 2322. Amendments are expected.

WSWRA's written comments to Steven Shupe, Independent Fact Finder for the Joint Select Committee on Water Resource Policy were reviewed. It was suggested that Mr. Shupe be notified that item 1 on page 4 should be corrected to state that future changes in water policy should only be "prospective". Another meeting with the Fact Finder has been scheduled for June 28th in Olympia. Shupe's report to the Committee is scheduled for June 29th at 9:00 a.m. The concept of the formation of a water commission in Washington State was discussed briefly.

Jim Trull reported that the Water Use Efficiency Study Committee will meet at the DSHS office in Yakima on Thursday, June 23, 1988, at 9:30 a.m. The Committee is scheduled to tour various irrigation facilities on Friday, June 24, 1988. All meetings of the Committee are open to the public.

Chan Bailey reported that the Ag Water Policy Committee met on Tuesday, June 14, 1988, to review the final recommendations of the Puget Sound Water Quality Authority. Those rules are scheduled for public hearing on July 27th at the Yakima County Court House and July 28th at Gonzaga University in Spokane. Both meetings will begin at 7:00 p.m.

Discussion of registration fees and lodging charges at the NWRA Spring and Summer Board meetings followed. No action was recommended.

The revised schedule for the NWRA State Executives Council meeting in Spokane was brought to the attention of the Board. Tom Donnelly will not be able to attend the Spokane meeting and has called a brief meeting of the SEC in conjunction with the Summer Board meeting in Keystone, CO.

A list of videos from the 1988 Federal Water Seminar available for loan from NWRA was distributed. Volume I which included a presentation by Congressman George Miller on "Water Policies and Programs for the Future" will be secured for the July meeting.

An overview of recent legislative hearings followed.

Jim Trull reported on an ongoing lawsuit between Sunnyside Valley Irrigation District and the Federal Housing Authority regarding the district's right to assess the latter entity. Housing Authorities are exempt by Washington State statute from "special assessments".

Another matter confronting SVID concerns the district's inability to file land surveys with the County because the
district does not employ a licensed surveyor. Jim Trull asked that the board consider the need for legislation to resolve this issue.

Draft legislation to correct the lack of proper notification on the board of equalization meeting is not available to date. It will be mailed to the board as soon as it is received.

The next meeting was set for Wednesday, July 20, 1988, at the Kennewick Irrigation District office at 10:00 a.m.

Consideration of proposed legislation to amend the Clean Water Act was deferred until the July meeting.

With no further business to come before the board, the meeting was adjourned at approximately 12:10 p.m.

Respectfully submitted,

Jeanne Dickman, Executive Secretary

jpd
MINUTES

BOARD OF DIRECTORS MEETING
WASHINGTON STATE WATER RESOURCES ASSOCIATION

July 20, 1988

Kennewick Irrigation District, Kennewick, Washington

The board of directors of the Washington State Water Resources Association met on Wednesday, July 20, 1988 at the Kennewick Irrigation District, 214 West First, Kennewick, Washington. Directors present were Shannon McDaniel, Walt Peterson, Rogers Neff, Lee Henderson, Jack Holcroft, Paul Chasco, Ron Van Gundy, Chan Bailey, Bob Campbell and Merle Gibbens (10). Also present were Stu Trefry, Gunder Hanson, Vickie Zabel, Lavon Sanders, Randy Jackson, Pat Bailey, Dick Erickson and Jeanne Dickman. President Merle Gibbens called the meeting to order at 10:11 a.m.

Minutes of the May 18, 1988, meeting were addressed. Walt Peterson moved that the minutes be approved as submitted. The motion was seconded by Jack Holcroft. MOTION CARRIED.

The June financial report indicated revenue of $111,61, expenses of $6,346.91 and a cash balance of $15,275.74. Rogers Neff moved that the financial report be approved as submitted. The motion was seconded by Bob Campbell. MOTION CARRIED. Walt Peterson requested that future monthly financial reports include a comparison of cash balances from the preceding year.

President Gibbens indicated that the Department of Ecology will be holding a meeting this date in the Kittitas County Auditorium in Ellensburg at 7:30 p.m. to allow the public to ask questions and to comment on the draft Nonpoint Source Pollution Management Program. He recommends the Association support the best management practices approach as outlined in the draft. The WSWRA executive secretary will attend.

Revised rules incorporating amendments to the Reclamation Reform Act that were contained in the 1987 Omnibus Budget Reconciliation Act were discussed. The amendments address audits for compliance with Reclamation law, water rates for land held under extended recordable contracts, underpayments for irrigation water deliveries to landholdings, and treatment of revocable trusts. No position was taken.

President Gibbens stated that the report to the Joint Select Committee on Water Resource Policy by the Independent Fact Finder, Steven J. Shupe, on June 29, 1988, was fair and objective. Mr. Shupe will meet with representatives of interested groups on Tuesday, August 2, 1988, at 1:30 p.m. in Olympia. The Joint Select Committee will meet with Shupe on Wednesday, August 3, at 9:00 a.m. Discussion of the need
for a state water commission similar to those established in Oregon and California followed. Those present favored the concept and President Gibbens directed the Executive Committee to meet and study the role of water commissions in other states and how a commission might be structured for Washington State.

Stu Trefry reported that negotiations continue on the Yakima River Basin Water Enhancement bill. Another draft is expected to be released the week of July 25, 1988. Ron Van Gundy and Lee Henderson related the concerns of the proratable districts with regard to the bill.

Chan Bailey reported that the Water Use Efficiency Study Committee had met in Yakima on June 23rd and 24th. Presentations were made by the Bureau of Reclamation and the Yakima Nation. Conservation measures currently employed by irrigation districts were examined in a tour of the Yakima-Tieton and Roza Irrigation Districts. The Agricultural subcommittee will meet on July 21 in Ellensburg. Concurrently, the Municipal subcommittee will meet in Seattle. The next meeting of the full Committee will be on August 10 and 11 in Seattle.

The NWRA Resolutions Committee will meet on July 27, 1988, following the Western Water Seminar and the NWRA Summer Board meeting in Keystone, Colorado, July 24-26, 1988. Chan Bailey plans to attend. The Indian Water Issues Committee will meet on July 28 according to Chairman, Paul Chasco. In preparation for a discussion of the 1988 drought at the Board meeting, NWRA Executive Vice President Tom Donnelly has requested each state to identify its top project and/or program priorities requiring federal funding. Some type of omnibus type authorization bill may have an increased potential for passage as a result of the drought situation.

H.R. 3593 is pending before the House Committee on Interior. It would grant the Bureau of Land Management and the U.S. Forest Service the authority to make final determinations on right of way over federal lands involving occupancy by hydroelectric project facilities. Project proponents would be burdened with the expense and time involved in participating in duplicative proceedings. Following discussion Rogers Neff moved that WSWRA oppose H.R. 3593 and that the WSWRA President so advise Washington's congressional delegates by letter. The motion was seconded by Jack Holcroft. MOTION CARRIED.

Proposed legislation drafted by Foster Pepper & Shefelman on behalf of Kennewick Irrigation District to correct a perceived lack of due process with regard to assessments and the board of equalization meetings was reviewed. The Washington Association of County Officials suggests that irrigation districts follow procedures similar to those required
of counties on real property taxes. A landowner is apprised of the valuation of the property or the "basis" on which taxes are calculated. This would be similar to acres or shares within an irrigation district. Personal notice would only be required when the "basis" changes. The K.I.D. proposal would require individual notice of the basis and the assessment each year prior to the Board of Equalization meeting. Following discussion, Paul Chasco indicated that he and the WSWRA executive secretary would meet with Fred Saeger of WACO and Marilyn Showalter of the law firm in an attempt to resolve the matter. Walt Peterson suggested that additional language be added that requires a district to file notice at such time as a resolution is adopted creating a local improvement district so that potential purchasers are aware the property will be subject to those assessments. Mr. Peterson will solicit comments from the Lawyer's Committee on the proposed legislation and other alternatives. He cautioned that the statute of limitations does not apply where a constitutional defect occurs.

The August meeting of the Board of Directors was set for Wednesday, the 17th, at the Kittitas Reclamation District office in Ellensburg.

The meeting was recessed at 12:03 p.m. for lunch and reconvened at approximately 1:45 p.m.

President Gibbens reported that the Public Utility Districts hope to obtain an exemption from legislation recommended by the Local Governance Study Commission. He suggests that irrigation districts seek similar treatment or at least make it an option for each district whether or not they wish to be included. Other proposed legislation will include authorization for irrigation districts to establish a small works roster for work under $100,000 similar to that prescribe for port districts. A third proposal would stipulate the amount of bond required for district personnel rather than leaving it to the discretion of the board of directors. Obtaining an exemption from public disclosure laws where individuals request the names and addresses of all district water users would also be desirous, according to the President.

Numerous requests for the WSWRA Member Directory have been received. A policy was established that directories would only be distributed to WSWRA members as an incentive for businesses to subscribe to membership. That approach has not been very successful and it was recommended that directories be sold to interested suppliers to help offset some of the printing costs. Ron Van Gundy moved that the previous board policy be rescinded and that the directory be sold at $35.00 per copy to nonmembers. Chan Bailey seconded the motion. MOTION CARRIED.
Paul Chasco reported that the K.I.D. has asked Representative Margaret Rayburn to seek an attorney general's opinion on whether irrigation districts are "utilities" for the purposes of using dedicated utility easements on lands platted prior to 1972. The request was made on July 12, 1988.

Staff support for the NWRA Convention was discussed. A tentative registration schedule indicating the types and hours of help needed was distributed. Those individuals willing to volunteer their time should submit their names at the August meeting. In addition to the jobs indicated on the schedule, WSWRA needs to cover the information desks at both hotels and support for the resolutions committee. The draft convention program and registration form was also reviewed. Contrary to a recommendation by WSWRA, Tom Donnelly has not included the Grand Coulee Tour as part of the package registration fee. A separate registration of $35.00 will be necessary for that activity. NWRA will be providing 1/4 page of free advertisement for commercial caucus members in the August or September issue of Water Line. Only two Washington solicited exhibitors have made deposits for space to date. President Gibbens suggested that board members contact potential exhibitors prior to the August meeting.

Pat Bailey reported on recent developments in SVID's efforts to file records of survey with the county when changes are made to laterals on reserved easements. The Department of Licensing has issued a cease and desist letter to SVID's engineer because he is not a licensed land surveyor. No further action in this area is requested.

The possibility of meeting with the Oregon Water Resources Congress board of directors was discussed. Of the two possible meeting dates of 9/9/88 and 9/12/88, Friday, September 9, received the most favor.


President Gibbens has proposed amendment to Section 404 of the Clean Water Act. The amendment would provide exemption for any discharge of dredge or fill material under the permit process for activities necessary to the maintenance and repair of in service irrigation systems. Walt Peterson moved that the Association support said amendments. The motion was seconded by Rogers Neff. MOTION CARRIED.

It was noted that WSWRA Honorary Member Jake Weber has passed away. It was suggested that the Quincy-Columbia Basin Irrigation District be contacted for additional information.
The Association's letter to the Northwest Power Planning Council regarding protected areas designation was addressed. No revisions were suggested.

In regard to the bill that was passed during the 1988 Regular Legislative Session that required doubling fish production by the year 2000, it was reported that activities will focus on the Puget Sound area exclusively so as not to duplicate efforts of the Northwest Power Planning Council.

The Puget Sound Water Quality Authority will be holding hearings on July 27 in Yakima and July 28 in Spokane. Although the final report is supposed to be applicable only to the Puget Sound area, the Authority seeks input from WSWRA.

Paul Chasco related the K.I.D.'s concerns about the homestead act as it relates to irrigation district foreclosure laws. An attorney general's opinion has been requested.

It was noted that the decision in Seals vs. Naches-Selah was very favorable to irrigation districts in the area of seepage liability.

A video tape from the 1988 NWRA Federal Water Seminar held in Washington, DC, was presented. It included discussions of "Water Policies and Programs for the Future" by Senator James A. McClure, Congressman George Miller and Senator Malcolm Wallop.

With no further business to come before the board, the meeting was adjourned at approximately 4:00 p.m.

Respectfully submitted,

Jeanne Dickman, Executive Secretary

jpd
MINUTES

BOARD OF DIRECTORS MEETING
WASHINGTON STATE WATER RESOURCES ASSOCIATION
August 17, 1988
Kittitas Reclamation District, Ellensburg, Washington

The board of directors of the Washington State Water Resources Association met on Wednesday, August 17, 1988 at the Kittitas Reclamation District, Fourth and Water Streets, Ellensburg, Washington. Directors present were Walt Peterson, Chan Bailey, Ron Van Gundy, Shannon McDaniel, Lee Henderson, Ty Wick, Merle Gibbens, Bob Campbell and James W. Trull (9). Also present were Dennis Burton, Randy Jackson, Jack Carpenter, Vickie Zabel, Jim Watson, Pat Bailey, Urban Eberhart and Jeanne Dickman. President Merle Gibbens called the meeting to order at 10:13 a.m.

Proceeding immediately to item four on the agenda, Rod S. Phinney of Great-West Life and Bruce Ricks of Bob Hall Financial gave a presentation on a proposal for WSWRA to sponsor the Great-West Life Deferred Compensation Plan for WSWRA member districts. Following the conclusion of their report and much discussion after their departure, President Gibbens appointed a Committee, consisting of Randy Jackson, Pat Bailey, and the WSWRA executive secretary, to compare the Great-West Life plan with the plan offered by the State of Washington.

The minutes of the July 20, 1988, board of directors meeting were addressed. Walt Peterson moved that they be approved as submitted. The motion was seconded by Jim Trull. MOTION CARRIED.

The financial report for July indicated income of $217,01, expenses of $3,614.44, and a cash balance of $12,090.57 as of month end. No projections on the Association's year end financial position will be made until after the NWRA Conference scheduled for October 17-20, 1988, in Spokane. This is due to the fact that potential revenue from that activity is not estimable at this time.

A summary of policy questions drafted by the Joint Select Committee on Water Resource Policy was addressed. The Committee will meet again on August 25, 1988, in work session, to identify additional policy questions. The first public hearing on this issue will be held on September 29, 1988. A second public hearing will be held in Eastern Washington on October 4, 1988.

Jim Trull reported that the Water Use Efficiency Study Committee is half way through its allotted time period but the direction the Committee is headed is not certain. Some
Committee members feel they should be dealing only with technical questions while others believe that policy questions should also be addressed. There are three main interest categories represented on the Committee: (1) agricultural, (2) municipal/industrial/power and (3) instream resources. The next meeting of the full Committee will be held on September 15, 1988, in Moses Lake. A tour has been scheduled for Committee members on the preceding day.

Jim Trull reported from the draft minutes of the NWRA Summer Board meeting that efforts to get the Oklahoma Water Resources Board to rejoin the National Association have failed. An NWRA Nominating Committee has been appointed and, in review of the NWRA bylaws, has noted that an individual is limited to two consecutive years in a specific office. Wayne Cunningham has served as Treasurer for many years beyond that time limitation. One of the main topics for discussion at the 1988 NWRA Conference will be the 1988 drought and its impact on agriculture. Trull also reported that there was little interest by the NWRA membership in forming a PAC. Therefore, this effort has been abandoned. A policy has been developed by which NWRA will assess whether or not to become involved in specific legal issues. The NWRA board has voted to intervene to a maximum amount of $10,000 in costs in the case of the Natural Resources Defense Council, et al, vs. the Bureau of Reclamation and the Department of the Interior. No decision has been reached on whether or not to intervene in the California case regarding riparian water rights in Wilderness Areas. He noted that the board has accepted the Membership Development Task Force Report. In regard to the hiring of an additional NWRA staff person who would work solely for those states funding the position, the response was not favorable. Only California and Washington expressed support for the idea. Denver, CO, was selected as the site for the 1992 NWRA Conference and Park City, Utah, was selected as the site for the 1990 Summer Board meeting. The 1989 Summer Board meeting is scheduled for Montana. A copy of the Executive Vice President's report is available on request from Association headquarters.

The meeting was recessed at approximately 12:00 noon and reconvened at 1:10 p.m.

John Mayo and the WSWRA executive secretary were the only two Washington representatives attending the NWRA Summer Board meeting. Video tapes of the proceedings will be available and it is recommended that, because of the superior quality of the program, they be obtained for the board's review. The Statement of Objectives & Guidelines for NWRA/State Association Relations as adopted by the NWRA State Executives Council was presented to the NWRA Board on July 24, 1988. The Board will study the recommendations and consider the Statement for adoption at the Spokane meeting.
The Membership Task Force Report will be considered in tandem with the Council's Statement. It was noted that a major change in policy has been recommended by the Task Force with regard to caucus membership. Previous policy has been to require caucus members to become members of state associations within a certain number of years after joining NWRA. The Task Force recommends that caucus members be "encouraged" to join state associations, but that there be no requirement to do so. The Task Force felt that special caucus members would be anxious to participate in state organizations if that body provided an incentive or service. If not, the state organization should not be entitled to the membership simply by virtue of their NWRA affiliation.

Dennis Burton reported on a situation that finds the Oroville-Tonasket Irrigation District included under the NPDES permit process. The district has appealed the permit requirements and the fees imposed by the State of Washington because the desilting program in which they are involved is clearly an agricultural use and therefore should be exempt. Discussion followed however no official action was taken.

The draft agenda for the WSWRA general membership meeting was addressed. Ideas for a guest luncheon speaker were solicited. It was recommended that someone of an entertaining nature be approached to speak. No other additions or changes were suggested.

Potential 1988 legislation was discussed including revision to irrigation district directors' and employees' bonding requirements and the Local Governance Study Commission recommendations.

Developments in the area of wetlands protection were also discussed. Governor Gardner has issued an executive order to the Department of Ecology to study wetlands. Joe LaTourrette, formerly with the Department of Game (Wildlife), has joined the Ecology staff and spearheads this effort. Chan Bailey announced that he has been appointed to the working group on this issue and will keep the board informed of the wetland activities.

A request for endorsement from the Yes 97B Committee was addressed. Following discussion, it was moved by Ron Van Gundy that WSWRA support Washington's current hazardous waste cleanup law, which will appear as Initiative 97B on the November ballot. The motion was seconded by Chan Bailey. MOTION CARRIED. President Gibbens will write a letter to the Yes 97B Committee delineating WSWRA's position.

It was reported that Paul Chasco, Marilyn Showalter, Fred Saeger and the Association's executive secretary met on August 4, 1988 to discuss the proposed board of equalization
legislation. With the aid of the representative from the Washington Association of County Officials, the bonding attorney appeared to accept the premise that irrigation districts' acreage or shares are a "basis" similar to an assessed valuation for property tax purposes. The only time a county is required to give personal notice is when that "basis" is revised. Notice requirements provided for when assessments are segregated may parallel this. There is, however, a definite need to revise local improvement district statutes to provide proper notice and an opportunity for hearing prior to the LID assessment being imposed.

WSWRA has been asked to delineate in writing its position on allowing a member of a corporation to sit on an irrigation district board. Following lengthy discussion, the executive secretary was instructed to send a copy of the portion of the May 18, 1988 minutes that refer to this matter to the staff of the House Agriculture & Rural Development Committee.

It was announced that the WSWRA board will meet at 10:00 a.m. at O'Callahan's restaurant in The Dalles, OR, on Friday September 9, 1988. At 12:00 noon WSWRA will join the Oregon Water Resources Congress board of directors for a buffet luncheon, following which items of mutual interest will be discussed.

In conformance with the WSWRA bylaws, President Gibbens recognized Ron Van Gundy as Chairman of the 1988 Nominating Committee. Other Committee members are Paul Chasco and Warren Dickman.

In deference to last minute planning activities for the NWRA 1988 Conference, Jim Trull moved that the October meeting of the WSWRA board be set for 10:00 a.m. on Wednesday, October 12, 1988, in Yakima. The motion was seconded by Walt Peterson. MOTION CARRIED.

Paul Chasco has asked for information on whether any WSWRA districts have had to contract with local fire protection districts for service. Shannon McDaniel has written to the Bureau of Reclamation on this subject, but has not received a reply. Apparently K.I.D. assess a fire protection district and the fire protection district wishes to be relieved from that assessment in exchange for providing fire protection to the district.

Icicle Irrigation District has been required by the Chelan County Auditor to submit its budget under the provisions of Title 36 RCW. It is the Association's position that irrigation districts do not fall under this directive.

A series of public meetings have been scheduled during the last two weeks of August to discuss Subbasin Planning and
the Yakima/Klickitat Production Project. On Wednesday, August 24, the meeting will be held at the Ellensburg Inn, in Ellensburg; on Thursday, August 25, the meeting will be held at the Towne Plaza in Yakima; on Monday, August 29, the meeting will be held in Goldendale; and on Tuesday, August 30, the meeting will be held at the Rivershore in Richland. A meeting will also be held in Vancouver, WA, on Wednesday, August 31. All of the meetings will begin at 7:00 p.m. Representatives from the Northwest Power Planning Council, Bonneville Power Administration, Washington Department of Fisheries, Washington Department of Wildlife and the Yakima Indian Nation will be available to answer questions on the planning process, work done to date, and to receive comments on the planning process.

With no further business to come before the board, the meeting was adjourned at 2:35 p.m.

Respectfully submitted,

Jeanne Dickman, Executive Secretary

jpd
MINUTES
(informational only)

BOARD OF DIRECTORS MEETING
WASHINGTON STATE WATER RESOURCES ASSOCIATION
September 9, 1988
O'Callahan's, The Dalles, Oregon

The board of directors of the Washington State Water Resources Association met on Friday, September 9, 1988, in the Celilo Room of O'Callahan's Restaurant, 3223 Frontage Road, The Dalles, Oregon. Directors present were Lee Henderson, Rogers Neff, James W. Trull, Walt Peterson, Paul Chasco, Ron Van Gundy and Merle Gibbens (7). Also present were Warren Dickman, Pat Bailey, Randy Jackson, John Borden, Jim Bucknell, R. E. Darrington Jr., Jim Watson, and Jeanne Dickman. President Merle Gibbens called the meeting to order at 10:12 a.m. noting that a quorum of the board was not present.

Approval of the minutes from the August 17, 1988, board of directors meeting was deferred.

The August 31, 1988, financial report indicated revenue of $394.93 and expenses of $3,414.51 for the preceding period. Total cash on hand at month's end was $9,317.00.

Pat Bailey, Randy Jackson and the Association's executive secretary met on August 30, 1988, to compare the State's deferred compensation plan with the one offered by Great-West Life. The main difference between the plans were that the private plan appeared to have greater flexibility while the State's fees were less. More importantly, an Association sponsored Great-West Life Plan would require that the employees' funds be held for approximately 20 days, with no interest accruing to the employee, in order to compensate the Association for the cost of handling the program. The Committee saw no employee benefit in the private plan that would justify this and therefore recommended that the WSWRA board decline to sponsor the Great-West Life Plan.

The Joint Select Committee on Water Resource Policy met on August 25, 1988, in Olympia to review policy questions and discuss different scenarios which identified specific water policy issues. The full committee will meet on September 13 to approve a document which depicts a number of hypothetical situations and different alternatives on how those situations might be resolved in law. Once the document is approved it will be released to the public for comment. The Committee will hold hearings on the document in Seattle, on September 29, 1988, and in Ellensburg, on October 4, 1988. By November 10, the Committee plans to release its draft report and two hearings will follow the next week.
One will be held in Western Washington; the other in Eastern Washington. Time and exact location has not been determined as yet. Because of the importance of this issue, President Gibbens called for a special meeting of the board of directors on Wednesday, September 21, 1988, at 1:30 p.m. at some location in Yakima to address the water policy questions. The executive secretary was instructed to confirm a location and notify the board and general membership accordingly.

Due to the fact that Walt Larrick was unable to attend the meeting, item 7, Yakima/Klickitat Production Facility/Sub-basin Planning, was deferred until the October meeting.

National Director, Jim Trull, reminded the body that the NWRA Convention is scheduled for October 17 –20, 1988, in Spokane. He indicated that NWRA is currently accepting nominations for Water Statesman of the Year, Life Membership, and the Distinguished Service Award. The Water Statesman of the Year Award is given to the individual who has promoted new ideas and initiatives and provided leadership on national water issues. Since the creation of the award in 1969, the award has gone to either a member of Congress or Official in the Administration. Life Membership is granted in recognition of dedicated service to the Association by a member or individual who has worked in support of the goals and objectives of the Association and has actively participated in the Association at the national level. The Distinguished Service Award was established in 1987 and first awarded in November of 1987. The NWRA board of directors created this award to recognize those individuals serving in either State or Federal government who have greatly contributed in helping further its goals and objectives. Nominations should be sent to NWRA or a member of the 1988 Awards Committee by September 16, 1988. Committee members are Wayne Cunningham (Chairman), Homer Loutzenheiser, Merl Rissler, and Tom Donnelly (ex-officio). Another current NWRA issue involves solicitation of contributions for a legal defense fund. Some WSWRA districts have received letters asking for a contribution, however, no districts have decided to participate to date.

Tom Donnelly has again requested information on the effect of the drought in the various NWRA affiliated states. Jim Trull indicated that he has sent copies of newspaper articles that pertain to the Yakima Basin. President Gibbens recommended that a copy of WSWRA’s statement of objectives be sent to NWRA with any other drought related articles that are available.

The WSWRA Executive Committee met on August 30, 1988, to study available information on Oregon and California Water Commissions. A draft of recommendations approved by the Executive Committee was distributed. Discussion of the
recommendations was deferred until after item 12 on the agenda.

Keli Covin of Pacific Hydro in Bellevue and Tom Mortimer of the Washington PUD Association joined the meeting.

John Borden, Assistant Director of the Oregon Water Resources Department, gave an overview of the structure of the Oregon Water Commission and its responsibilities. Following his presentation, he responded to numerous questions.

It was reported that Lavon Sanders is considering a meeting of the Administrative Staff Committee in November to assess the effects of implementing the new irrigation district foreclosure legislation and also to review the proposed legislation revising board of equalization statutes. It was indicated that discussion of the foreclosure legislation at that time would be premature because most districts were just beginning the process. However, it was indicated that the opportunity to discuss the board of equalization legislation in that forum would be desirable. Paul Chasco stated that he expects to have a copy of the proposed equalization legislation available prior to the October 12th board of directors meeting.

Rogers Neff reported that the Awards Committee has selected a recipient for the 1988 Rosadell S. Nutley Award. Van Nutley has been contacted and plans to make the presentation at the WSWRA Awards Luncheon on Monday, October 17, 1988.

A few volunteers are still needed to staff the registration desk, etc., at the NWRA convention. President Gibbens indicated that exhibitors must complete the application for booth space and make the necessary payment by Friday, September 16, 1988, so that the information can be transmitted to National on Monday, September 19, 1988. Businesses signing up after that time will not be included in the official conference program.

The meeting was recessed at 12:00 noon, to allow the board to meet with members of the Oregon Water Resource Congress, and reconvened at 2:10 p.m.

It was announced that the next regular meeting of the board will be held at the Yakima Project office of the U.S. Bureau of Reclamation on Wednesday, October 12, 1988, at 10:00 a.m.

Discussion of the Executive Committee’s recommendations on the concept of a Washington State Water Commission followed. It was suggested that an additional provision be added that would require reauthorization of the Commission by the Legislature every 6 years.

Tom Mortimer expressed concern that the moratorium on granting water rights might be extended. He explained that the power interests would find this intolerable. Keli Covin
indicated that the clock on FERC permits continues to tick and that no hydro projects can be undertaken without a permanent water right. Jim Bucknell cautioned that if the moratorium is lifted on the issuance of water rights permits there will be pressure to implement the Preferred Alternative as well.

As indicated in the August issue of Water News, non manufacturers are required to comply with certain portions of the Community Right-to-Know Act by September 24, 1988. A list of the Extremely Hazardous Substances which are regulated under the Act was distributed. It was noted that Acrolein is included on the list.

The Northwest Small Hydroelectric Association will be hold a conference and tour in Yakima on September 27th and 28th. Program information and registration forms may be obtained from WSWRA headquarters.

With no further business to come before the board, the meeting was adjourned at approximately 3:00 p.m.

Respectfully submitted,

Jeanne Dickman, Executive Secretary

jpd
The board of directors of the Washington State Water Resources Association met in special session on Wednesday, September 21, 1988 at the Yakima Project office of the U.S. Bureau of Reclamation, 1917 Marsh Road, Yakima, Washington. Directors present were Ron Van Gundy, James W. Trull, John S. Mayo, Jack Holcroft, Lee Henderson and Merle Gibbens (6). Also present were Robert E. Darrington, Paul Frazier, Walter Larrick, Onni Peralu, Warren Dickman, Gunder Hansen and Jeanne Dickman. President Merle Gibbens called the meeting to order at 1:40 p.m. noting that a quorum of the board was not present.

The special meeting was called to address proposed changes to state water policy and establish a position on a document prepared by the Joint Select Committee on Water Resource Policy which is scheduled for hearing on September 29, 1988, in Seattle and on October 4, 1988, in Ellensburg. The following management policies were recommended by consensus of those present for FUTURE WATER USE:

Note: Language that departs substantively from the Joint Select Committee’s listed alternatives are underlined.

INSTREAM FLOW LEVEL

(B) Minimum instream flow levels should be set to maintain existing fish resources and habitat. Habitat includes other wildlife and riparian resources.

ALLOCATION

Priority of instream flow levels: (B) Minimum instream flow levels needed to maintain existing fish and habitat should have priority over all other new uses except that diversions causing flows to decrease to a lower level may occur if mitigation efforts are taken.

Prioritizing competing uses (pertaining to new offstream uses – not to affect existing rights): (C) All water use should be allocated by determining within a local or regional plan the highest and best use. However, prioritization within each use should be based on first in time is first in right. Curtailments during low flows should be based on the local or regional plan.
Duration: (A) Water rights should be issued in perpetuity or specific periods of time which may vary for the different uses of water based on the local or regional plan.

Making a water reservation (unrelated to federal or Indian reserved rights): (B) The state should reserve water either temporarily or permanently if it determines that the reservation is warranted by the local or regional plans for allocation and managing water.

Saved and relinquished water: (B) All saved and relinquished water should return to the stream to be used by junior appropriators and should be available for further offstream appropriation unless needed to maintain existing instream resources as described under Instream Flow Level above.

Mitigation: (B) A negotiation process should be established for parties affected by any allocation to agree on the most appropriate manner to mitigate for the adverse effects (in-stream or offstream) caused by the allocation.

Conditions: (B) Future water permits and rights may be conditioned for conservation but not mitigation.

PLANNING PROCESS

(C) The planning process for the allocation and management of water should be drafted by local areas or regions pursuant to general state guidelines. The local areas/regions should have their plans adopted within a specific time period, and if they fail to do so, the state should have the option to enforce its own plan in the local or regional area.

INDIAN TRIBES

(B & A) The state should establish a policy to encourage and offer a formal procedure through which to negotiate all Indian claims and to manage the state's water resources cooperatively. If this fails, the state should take affirmative steps to adjudicate all the waters of the state including Indian reserved water rights.

TRIBUTARY GROUNDWATER

(A) All applications to use tributary groundwater should be evaluated as if surface water and regulated in accordance with the allocation laws of surface water.

TRANSFERS

(Deferred pending receipt of report from the Water Use Efficiency Committee)
NEW WATER SOURCES

(A & B) State financing should be used to help increase water supplies through conservation, transfers, improved management, water rights purchases and other non-structural sources. The state should also encourage increasing water supplies by building structures to control floodwaters or for reregulating purposes. The state should assist in financing these structures.

POLICY

Formulation: (B) The legislature should outline broad water policies in statute to be interpreted by a water resources board or commission which is appointed by the Governor and confirmed by the Senate. A local/regional planning body should be formed to devise a local plan for approval by the board or commission. (See Appendix A)

Implementation: (B) Implementation and enforcement should be carried out by a water resources agency under the direction of a board or commission.

CONSERVATION & RE-USE

(Deferred pending receipt of report from the Water Use Efficiency Committee)

NOTE: THE FOLLOWING ELEMENT MAY AFFECT EXISTING RIGHTS.

EMERGENCIES

(A & B) In emergency situation, domestic use, as defined (see note below) should have priority over all other uses. The use of remaining water should be regulated on the basis of first in time is first in right for all rights that existed at the time of any new "water policy act" born out of this effort is passed. Regulation of any further remaining water should be consistent with the local/regional plan.

Note: The definition of "domestic" for this purpose should include water for cooking, drinking, personal hygiene, and stock watering but exclude any type of car washing, lawn watering, gardening, etc.

***

Prior to the conclusion of the meeting, a letter from Curt Smith, Director of the Department of Wildlife, concerning the formation of a Wildlife Advisory Council was addressed. A response is required by October 10, 1988, which is prior to the next board of directors meeting. Therefore, those directors present suggested the Association respond in favor of organizing such a group and suggested that the
representatives from WSWRA, the Washington Dairy Federation, and the Washington State Horticulture Association be identified as the three individuals the Association would support for a council seat.

Walt Larrick mentioned that the Northwest Power Planning Council will be meeting on Monday, September 26, 1988, at 1:30 p.m. at the Towne Plaza in Yakima. Water conservation is one of the agenda items.

The meeting concluded at approximately 4:00 p.m.

Respectfully submitted,

Jeanne Dickman, Executive Secretary

jpd
APPENDIX A

WASHINGTON WATER COMMISSION CONCEPT

The Executive Committee of the Washington State Water Resources Association met on Tuesday, August 30, 1988 and endorsed the concept of creating a water commission or board. The following criteria was recommended.

I. The Legislature should establish policy and priorities. The responsibilities of the Commission would be to:

1. Hold hearings on and approve all agency rules and regulations that pertain to water quantity (and quality?)

2. Approve all agency sponsored draft legislation before it is submitted to the Legislature.

3. Oversee or assume the responsibilities of the PCHB, HPA Appeals Board, etc.

4. Review, on an annual basis, the activities of the Departments of Ecology, Social and Health Services, Fisheries, and Wildlife as they pertain to water resources.

5. In general, coordinate all water activities within the State balancing all relevant factors and uses within the guidelines established by the Legislature.

II. The Commission members should:

1. Be selected in such a manner as to afford representation of all geographical areas of the state; 2 members should be appointed from each of the four regions served by the Department of Ecology, 1 member should be selected "at large". (total of 9)

2. Be selected on the basis of their general educational and business qualifications, and their knowledge of and experience with problems relating to the control, storage, and beneficial use of water. Engineering and specialized experience are considered to be advisable.

3. Be appointed by the Governor and confirmed by the Senate.

4. Serve for a period of four years (staggered terms) beginning July 1 and ending June 30 with a limit of 2 terms.

5. Be compensated for their time and expenses.

III. The Commission should be reviewed every 6 years and re-authorized by the Legislature if it is found to be in the public interest.
MINUTES
BOARD OF DIRECTORS MEETING
WASHINGTON STATE WATER RESOURCES ASSOCIATION
October 12, 1988
US Bureau of Reclamation, Yakima, Washington

The board of directors of the Washington State Water Resources Association met on Wednesday, October 12, 1988 at the Yakima Project Office of the US Bureau of Reclamation, 1917 Marsh Road, Yakima, Washington. Directors present were Merle R. Gibbens, Paul Chasco, Ron Van Gundy, Lee Henderson, James W. Trull, Ty Wick, Jack Holcroft, Rogers Neff, and Shannon McDaniel (9). Also present were Walter Larrick, Pat Bailey, Gunter Hanson, Randy Jackson and Jeanne Dickman. President Merle Gibbens called the meeting to order at 10:17 a.m.

The minutes of the August 17, 1988, board of directors meeting were addressed. Jim Trull moved that they be approved as submitted. The motion was seconded by Jack Holcroft. MOTION CARRIED.

It was reported that the Association's cash on hand as of October 31, 1988, was $10,368.65. This includes a partial deposit of Grand Coulee Tour registration receipts. A detailed report will be available at the WSWRA General Membership Meeting on Monday, October 17, 1988.

Jim Trull has been approached by the NWRA nominating committee to serve as vice president for the next two years. This would require a commitment of a total of six years since it is customary for the vice president to succeed to the presidency for two years then serve an additional two years on the executive committee. Paul Chasco moved that WSWRA whole-heartedly support this six year endeavor. The motion was seconded by Ron Van Gundy. MOTION CARRIED (UNANIMOUSLY).

A meeting of the Joint Select Committee on Water Resource Policy was held in Seattle on September 29, 1988. Shannon McDaniel, Walt Larrick, and Jeanne Dickman attended. The bulk of the attendance and testimony came from the environmental community. The only area where there seemed to be consensus was in the concept of allowing future planning to be conducted with local input. Most of the environmental groups opposed any change in the current structure of the Department of Ecology and did not favor the creation of a water commission or board. They also recommended that any costs associated with new water development be born solely by the developer without the benefit of public funds. A synopsis of the public testimony from the Seattle meeting and the October 4th meeting in Ellensburg was distributed.
President Gibbens reported that the WA Women for Survival of Agriculture and the WA Cattlemen's Association appeared to support the commission concept at the Ellensburg hearing. At a work session of the Joint Select Committee on Tuesday, October 11, 1988, in Seattle, it was decided that the public hearings scheduled for November 17 and 18, 1988, would be postponed until December. The draft report is scheduled for completion and distribution to the public by December 1st. The next meeting is scheduled for October 20, 1988, in Olympia. Ty Wick indicated that the City of Yakima had chosen alternative A under Element II, Allocation, item b, prioritizing competing uses, which would make domestic the priority use of all out of stream uses. WSWRA supported alternative B but gave domestic use a priority in emergency situations. The City is also concerned about its ability to reserve water for future domestic use. Following some discussion, it was determined that there was very little difference between philosophies. Copies of the recommendations to the Joint Select Committee from Mike Stansbury of R. W. Beck and Associates were distributed.

Walt Larrick distributed an outline of a public meeting agenda for Yakima Subbasin planning. Subbasin planning is occurring throughout the Columbia River drainage. The planning process was put together because the Northwest Power Planning Council has a goal to double the adult fish returning to the Columbia River. Currently, approximately 2.5 million fish return. The focus is very narrow and only addresses fish production. No other activities or needs are considered. A draft plan will be submitted to the NPPC by October 31, 1988. Following internal review and revision, the plan will be released with public review scheduled in June and July of 1989. The Yakima/Klickitat Production Project (hatchery) is a part of this effort. Ty Wick expressed his concern about the experimental nature of the hatchery. It was noted that the NPPC might subordinate its jurisdiction on fishery enhancement to a plan that the state adopts.

Stu Trefry complimented Walt Larrick on the excellent job he has done in representing WSWRA's interests at the planning meetings in an atmosphere that is often less than sympathetic to agriculture.

In further discussion of agenda item 6 on the Joint Select Committee on Water Resource Policy, the board was queried about its opinion of the permit exemption for ground water withdrawals at single family residences. The WA Environmental Council supports the removal of this exemption because of the cumulative effects. Jim Trull explained that Rep. Alex McLean has been considering proposing legislation with similar objective. Following some discussion, Shannon McDaniel moved that WSWRA support the removal of the domestic exemption from the water right application process. Jim Trull seconded the motion. MOTION CARRIED (UNANIMOUSLY).
MINUTES - October 12, 1988
Page #3

The Governor's Committee on Washington's Financial Future has developed a range of options and four example tax and spending reform packages. Public meetings will be held in 18 communities around the state between October 10 and October 27, 1988, to receive comment on the concept of these packages. One proposal would eliminate certain tax exemptions. By consensus, it was determined that a WSWRA representative should not be appointed to participate in the spending reform process at this level but that the board should be kept informed as the guiding principals are shaped for the future.

The Department of Transportation has revised proposed legislation concerning Franchises on Highway Right of Way. The draft legislation was reviewed and subsequently deferred until the next meeting.

A copy of the final program for the NWRA 1988 Conference was distributed. A schedule of WSWRA staff support was also distributed. Details of the opening ceremonies, Grand Coulee tour, and the number of Washington State registrations were discussed. Lorin Markham, former NWRA President from Washington State, has been invited to participate in the opening ceremonies.

A copy of the final program for the WSWRA General Membership Meeting was distributed. Sixty-two advance registrations were submitted, however, five have cancelled within the last few days. A significant number of on-site registrations is hoped for.

A report on wetlands activities was deferred due to the absence of Chan Bailey.

Prior to the 1988 Legislative Session, PROFS, a computerized legislative information system, was made available to members of the Third House. Because of the relatively short Legislative Session and a minimum subscription of six months at $150.00 per month, WSWRA chose not to participate. The communications package, with enhanced service, is available at the same fee for 1989. Paul Chasco indicated that the Kennewick Irrigation District is interested in obtaining this service and would be willing to share cost with WSWRA. The Association would incur expenses in addition to the monthly fee however the subscription fee could be shared among members interested in the service. The executive secretary was instructed to provide a report on the overall costs and benefits of the program to the board at the November meeting. Ron Van Gundy, Chairman of the Nominating Committee, reported that the Committee recommends the following slate of directors and officers for the 1988-1989 year:

Director, Division 1    Walt Peterson
MINUTES – October 12, 1988
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Director, Division 2   Rogers Neff
Director, Division 4   Paul Frazier
Director, Division 6   Jack Holcroft
Director, At Large    Ty Wick
President              Merle Gibbens
Vice President         Shannon McDaniel
National Director      James W. Trull
Alternate Nat'l Director John S. Mayo

Directors will be elected by the general membership at the WSWRA business meeting scheduled for October 17, 1988. Officers will be elected by the new board at the November board of directors meeting.

The next meeting of the board of directors was set for Wednesday, November 16, 1988, at the Lion's Den in Benton City beginning at 10:00 a.m.

With no further business to come before the board, the meeting was adjourned.

Respectfully submitted,

Jeanne Dickman, Executive Secretary

jpd
MINUTES

GENERAL MEMBERSHIP MEETING
WASHINGTON STATE WATER RESOURCES ASSOCIATION
October 17, 1988
Sheraton-Spokane Hotel, Spokane, Washington

The membership of the Washington State Water Resources met in general session on Monday, October 17, 1988, at the Sheraton-Spokane Hotel, North 322 Spokane Falls Ct., Spokane, Washington. Approximately 70 registered individuals attended. President Merle Gibbens convened the business session at approximately 11:40 a.m.

Ron Van Gundy, Chairman of the Nominating Committee, placed the following individuals in nomination for each respective director position:

<table>
<thead>
<tr>
<th>Division 1</th>
<th>Division 2</th>
<th>Division 4</th>
<th>Division 6</th>
<th>At Large</th>
</tr>
</thead>
<tbody>
<tr>
<td>Walt Peterson</td>
<td>Rogers Neff</td>
<td>Paul Frazier</td>
<td>Jack Holcroft</td>
<td>Ty Wick</td>
</tr>
</tbody>
</table>

Walt Peterson moved that the nominations be closed and that the secretary be instructed to cast a unanimous ballot for the slate of nominees. The motion was seconded and carried with no dissenting votes.

National Director James W. Trull gave a brief report on 1988 NWRA Conference to be held following the WSWRA meeting.

Jeanne Dickman, WSWRA executive secretary, entertained questions regarding the year-to-date financial report which indicated revenue of $53,766.93 and expenses of $44,521.27.

With no further business to come before the general membership, the meeting was adjourned at approximately 11:50 a.m.

Respectfully submitted,

Jeanne Dickman, Executive Secretary

jpd
MINUTES

BOARD OF DIRECTORS MEETING
WASHINGTON STATE WATER RESOURCES ASSOCIATION
November 16, 1988
Lion's Club, Benton City, Washington

The Board of Directors of the Washington State Water Resources Association met on Wednesday, November 16, 1988, at the Lion's Club, 733 - 9th Street, Benton City, Washington. Directors present were Merle R. Gibbens, James W. Trull, Walt Peterson, Jack Holcroft, Ron Van Gundy, Shannon McDaniel, Paul Frazier, Chan Bailey, Rogers Neff, Ty Wick, and Lee Henderson (11). Also present were Walter Larrick, R. E. Barrington Jr., Lavon Sanders, Lloyd White, Guilder Hanson, Kathy Vickerman, Randy Jackson, Gene McIntire, Vickie Zabel, Stu Trefry, Barbara Frazier, and Jeanne Dickman. President Merle Gibbens called the meeting to order at 10:01 a.m.

Chairman Ron Van Gundy reported the Nominating Committee recommends that the current slate of officers be retained for the 1988-89 term, as follows:

President Merle Gibbens
Vice President Shannon McDaniel
National Director James W. Trull
Alternate National Director John S. Mayo

Walt Peterson moved that the Nominating Committee's report be accepted, that the nominations be closed and that the secretary be instructed to cast a unanimous ballot for the slate of nominees. The motion was seconded by Jim Trull. MOTION CARRIED.

Minutes of previous meetings were addressed. Ron Van Gundy moved that the minutes of the October 12, 1988, Board of Directors meeting and the minutes of the October 17, 1988, General Membership Meeting be approved as submitted. The motion was seconded by Walt Peterson. MOTION CARRIED.

The October 31, 1988, Revenue & Expense report indicated year to date revenue of $54,814.91, expenditures of $58,952.47, and cash on hand of $1,711.17. Sixty-eight individuals registered for the October 17, 1988, General Membership Meeting, however, five of those cancelled and were refunded according to established policy. A preliminary report indicated total revenue of $1,925.54, expenses of $1,504.73 and a net of $420.81. Projected net revenue to WSWRA from the 1988 NWRA Conference is approximately $10,500.00. An estimate of WSWRA's financial position at year end indicated approximately $200.00 in retained earnings.
A proposal to access state legislative information by computer was discussed. In addition to the subscription fee of $150.00 per month for a minimum of six months, the cost of purchasing a Hayes compatible modem, and the cost of long distance calls while linked with Olympia that were delineated in a 11-9-88 memo to the Board, it will be necessary to purchase a diskette and manual from the state for $25.00. Kennewick Irrigation District, Yakima-Tieton Irrigation District, Sunnyside Valley Irrigation District and Lake Chelan Reclamation District have indicated they would share cost the monthly subscription fee with WSWRA. In order to reduce long distance telephone charges, a state SCAN line has been requested. An analysis of a recent telephone bill by the Telecommunications Services Division of the Department of Information Services indicates a savings of approximately 30% could be achieved by the installation of SCAN. This service would be of even greater benefit if the Association becomes a subscriber to PROFS. Following additional discussion, Walt Peterson moved that WSWRA subscribe to PROFS and SCAN service, that the Executive Secretary/Treasurer, be authorized to execute the "Agreement For SCAN Services" and any other forms necessary to contract for PROFS or SCAN, that she be designated the "Telecommunications Coordinator" to act as the point of contact for activities relating to SCAN services, and that the installation of a second telephone line at WSWRA headquarters be authorized. Rogers Neff seconded the motion. MOTION CARRIED.

Following consultation with WSWRA Executive Committee, President Gibbens set a meeting for Friday, December 16, 1988, at 10:00 a.m. for the Executive Committee to address the 1989 budget. The meeting will be held at the Kittitas Reclamation District, 4th & Water Streets, Ellensburg, Washington.

In review of the activities of the Joint Select Committee on Water Resource Policy, it was reported that the meeting scheduled for December 1, 1988, has been rescheduled for December 5, 1988, in Olympia, at 12:00 noon. A Draft Report is expected to be adopted at that meeting and released to the public shortly thereafter. The Water Use Efficiency Study Committee report will be reviewed by the Joint Select Committee on November 22, 1988, and some of the recommendations may be incorporated into the Draft Report. Public hearings on the Draft Report are scheduled for Tuesday, December 13, beginning at 2:00 p.m. in Olympia, and Thursday, December 15, beginning at 4:00 p.m. in Spokane. Noting the importance of this issue and the relatively short time in which the public will have the opportunity to review the draft document, President Gibbens called a special meeting of the WSWRA Board of Directors to address the Report on Friday, December 9, 1988, at the Sunnyside Valley Irrigation District Office, beginning at 1:00 p.m.
Jim Trull distributed copies of a news release regarding a report from the Water Use Efficiency Study Committee. The Draft Report for Public Review is being printed and should be mailed shortly. Public meetings will be held on November 28, in Spokane; November 29, in Ellensburg, and November 30, in Seattle. All meetings will begin at 7:00 p.m. In addition, written comments may be submitted to the Department of Ecology until December 7, 1988.

A report on meetings of the NWRA Board in Spokane was made by National Director Jim Trull. He indicated that 95% of the entities included in the Bureau of Reclamation's loan portfolio had opted to prepay and therefore, there will be no private sale. He also stated that the Statement of Objectives & Guidelines for NWRA/State Association Relations authored by the State Executives Council has been approved. A copy of the adopted version will be mailed to the WSWRA Board as soon as it is available from NWRA. The 1989-90 NWRA officers will be Ray Rummonds, President; Jim Trull, Vice President; and Ivan Flint, Treasurer. Ken Witt and Fred Pfeiffer will serve on the Executive Committee in addition to immediate Past President Jeff Nelson, Rummonds, Flint and Trull. There is a possibility that the 1990 NWRA Conference will be held in a location other than Portland.

The WSWRA executive secretary, who also chairs the NWRA State Executives Council, reported that a request by the Council for a waiver of NWRA registration fees for state executives was approved by the NWRA board at their October 20, 1988, meeting. The waiver will be allowed for the 1989 calendar year to determine if this will enable more state executives to participate in NWRA activities.

Lavon Sanders, Chair of the Administrative Staff Committee, reported that an article has been prepared for the October/November issue of Water News to remind irrigation districts about the changes in law regarding foreclosure procedures.

A notice from the Washington Ag Council indicates that they will hold a leadership conference on November 20-21, 1988, in Yakima. The Council is a consortium of various Ag service and commodity groups and provides a forum for the Ag community to share their views and concerns. It was suggested that WSWRA participate in the Council. Membership dues are $200.00 annually. A number of the board members favored membership, however, due to the current financial condition of the Association, approval for dues payment was deferred until the December meeting.

Returning to item 4 on the agenda, Shannon McDaniel moved that the financial reports be approved as submitted. Lee Henderson seconded the motion. MOTION CARRIED.

NWRA has requested Washington's comments on EPA's discussion paper entitled "Nonpoint Sources: Agenda for the Future". A
memorandum dated November 7, 1988, from Jim Trull to NWRA pertaining to this subject was reviewed. No further comment was recommended.

Walt Larrick reported on a meeting held November 10, 1988, by the Northwest Power Planning Council. He also gave an update on the Council’s activities involving subbasin planning.

A number of requests have been received from individuals representing various insurance carriers for permission to address WSWRA regarding group liability coverage. President Gibbens appointed Paul Chasco to Chair an Insurance Committee to address these requests and the provisions of the various plans. President Gibbens and the executive secretary will also serve on that Committee.

The next meeting of the Board was set for Wednesday, December 21, 1988, at the South Columbia Basin Irrigation District office in Pasco beginning at 10:00 a.m.

Lavon Sanders announced that the Ninth Circuit Court will hear oral arguments regarding the “last faithful acre” doctrine as it applies to the Badger Mountain Irrigation District. The Court will convene in Seattle (instead of San Francisco) at 9:00 a.m. on Friday, December 16, 1988.

President Gibbens appointed Pat Bailey to Chair the 1989 WSWRA Convention Committee. Either Wenatchee or Yakima will be selected as the site for this activity.

Chan Bailey reported on the activities of the Wetlands Executive Order Advisory Committee on which he sits. His efforts have been channeled towards gaining recognition of the differences between wetlands in Western Washington and those located in the Eastern part of the State.

Ron Van Gundy reported that the Northwest Irrigation Operators will hold a tour of the Boise Valley from September 18 thru the 21, 1989. The 1990 Conference will also be held in Boise on January 17-19.

With no further business to come before the board, the meeting was adjourned at approximately 12:00 noon.

Respectfully submitted,

Jeanne Dickman, Executive Secretary

jpd
MINUTES

SPECIAL BOARD OF DIRECTORS MEETING
WASHINGTON STATE WATER RESOURCES ASSOCIATION
December 9, 1988
Sunnyside Valley Irrigation District, Sunnyside, Washington

The board of directors of the Washington State Water Resources Association met on Friday, December 9, 1988, at the Sunnyside Valley Irrigation District, 9th & Franklin, Sunnyside, Washington. Directors present were Merle R. Gibbens, Rogers Neff, Shannon McDaniel, James W. Trull, Paul Frazier, Lee Henderson, Jack Holcroft, John Mayo, and Ty Wick (9). Also present were Robert E. Darrington, Dennis Burton, Pat Bailey, Warren Dickman, Mike Stansbury, Gunder Hanson, and Jeanne Dickman. President Gibbens called the meeting to order at 1:10 p.m.

The Draft Report of the Joint Select Committee on Water Resource Policy was discussed. Based upon those discussions, President Gibbens will prepare testimony to present at public hearing on Thursday, December 15, 1988 in Spokane. Ty Wick will also present testimony on behalf of the City of Yakima. Mike Stansbury plans to attend the public hearing scheduled for Tuesday, December 13, 1988, in Olympia.

WSWRA's position was established by consensus and no official action was taken.

The meeting was adjourned at approximately 3:30 p.m.

Respectfully submitted,

[Signature]
Jeanne Dickman, Executive Secretary

jpd
MINUTES
BOARD OF DIRECTORS MEETING
WASHINGTON STATE WATER RESOURCES ASSOCIATION
December 21, 1988
South Columbia Basin Irrigation District
402 West Lewis Street
Pasco, Washington

CALL TO ORDER: Approximately 10:30 a.m.

BOARD MEMBERS PRESENT: John Mayo, Ron Van Gundy, Rogers Neff, James W. Trull, Jack Holcroft, Merle Gibbens, Paul Chasco, Shannon McDaniel (8).

OTHERS PRESENT: Bob Darrington, Warren Dickman, Gene McIntire, Lavon Sanders, Walter Larrick, Dick Erickson, Pat Bailey, Stu Trefry, Paul Olberding, Jeanne Dickman.

MINUTES: John Mayo moved approval of December 9, 1988, minutes. Seconded by Jack Holcroft. Motion Carried. Minutes of November 16, 1988, meeting deferred until January meeting.

FINANCIAL REPORT: November revenue $2,704.74, November expenditures $3,208.08, cash on hand 11/30/88 – $269.42.

1989 BUDGET: Total of $60,530.00 includes increase in irrigation district dues to $0.0022 x 1987 O&M expenditures ($100 minimum - $6,000 maximum); increase in registration fees for State Convention with meals charged separately; bimonthly board of directors meetings; 6 issues of Water News; participation in Public Employees Retirement System (if qualified); elimination of in-session legislative reports. Ron Van Gundy moved approval of November financial report and 1989 budget. Seconded by Rogers Neff. Motion Carried.

BYLAWS REVISIONS: Number of proposed meetings requires bylaws change. Ten days notice required. Executive secretary appointment to be handled by resolution at January meeting.

PROFS: SCAN line (472-2077) installed. Training sessions completed.

WILDLIFE ADVISORY COUNCIL: WSWRA executive secretary named to council. First meeting held 12/20/88. Next meeting scheduled for March. Habitat mitigation to be included for discussion.

JOINT SELECT COMMITTEE ON WATER RESOURCE POLICY: December 20 revisions distributed. Final Draft Report published by January 8, 1988. WSWRA Executive Committee meeting
scheduled for January 9, 1988, Roza Irrigation District, 1:00 p.m. JSC hearing tentative on January 13, 1988.

WATER USE EFFICIENCY STUDY COMMITTEE: Final report to be distributed shortly.

NATIONAL DIRECTOR'S REPORT: None

1989 STATE CONVENTION: Jack Holcroft moved approval of Yakima as the convention site. Seconded by Rogers Neff. Motion Carried.

WASHINGTON AG COUNCIL DUES: Deferred until January.

AUDIT COMMITTEE: Pat Bailey/Stan Case appointed to audit 1988 WSWRA financial records.

JANUARY MEETING: Wednesday, January 18, Ephrata, 10:00 a.m. Site to be announced. Paul Chasco moved Executive Committee set meeting locations for remainder of year. Seconded by Jack Holcroft. Motion Carried.


HAZARDOUS WASTE LIABILITY: Washington State law exempts governments only when property acquired involuntarily.

WATER RIGHT TRANSFERS: Principles Governing Voluntary Water Transactions on Bureau facilities distributed for review.

ADJOURNED: Approximately 12:20 p.m.

Respectfully submitted,

Jeanne Dickman, Executive Secretary

jpd
WASHINGTON STATE WATER RESOURCES ASSOCIATION
ANNUAL CONFERENCE/GENERAL MEMBERSHIP MEETING

November 15 - 17, 1989

Red Lion Inn
Yakima, Washington

"INCREASED EFFICIENCY FOR BETTER SERVICE"
Tentative Program

WEDNESDAY, NOVEMBER 15, 1989

1:00 p.m. TOUR: Boise Cascade Timber and Wood Products Manufacturing Facilities; City of Yakima's Naches River Intake Structure and Water Treatment Plant

Note: Bus will depart from Red Lion Inn parking lot at 12:45 p.m. and return at approximately 5:00 - 5:30 p.m.

7:00 p.m. BOARD OF DIRECTORS MEETING
Tieton Room

THURSDAY, NOVEMBER 16, 1989

8:00 a.m. REGISTRATION
Wapato Room

8:15 a.m. CONTINENTAL BREAKFAST
Exhibit Area

9:00 a.m. OPENING CEREMONIES
Selah Room

9:15 a.m. KEYNOTE ADDRESS
Senator Irv Newhouse
15th Legislative District

9:45 a.m. WATER RESOURCE POLICY FOR THE 1990'S
Jim Miller, Chairman
Washington Water Utility Council

10:15 a.m. BREAK
Exhibit Area

10:30 a.m. PROMOTING ON FARM CONSERVATION
Tom Ley, Irrigation Engineer (invited)
WSU Irrigated Agriculture Research & Extension Center
Selah Room

11:00 a.m. IMPROVING WATER CONVEYANCE
Ron Van Gundy, Manager
Roza Irrigation District

11:30 a.m. UPDATE - COLUMBIA BASIN PROJECT
Chan Bailey, Executive Secretary
Columbia Basin Development League

12:00 noon LUNCHEON
Naches Room

GUEST SPEAKER
Representative Shirley Doty (invited)
14th Legislative District

1:30 p.m. MANAGEMENT PANEL
Selah Room

WHAT'S NEW IN COMPUTERS
Jim Seal
Compu-Tech, Wenatchee, WA
HOW TO LOBBY EFFECTIVELY
Dan Coyne, Executive Director
WA State Dairy Federation

DEALING WITH THE STATE EXAMINER
Nancy Davidson, Assistant Treasurer (invited)
Yakima County

NEW CONCEPTS IN LABOR CONTRACTS
Daniel S. Smolen (invited)
Northwest Wage & Hour Service, Kennewick, WA

3:00 p.m.  BREAK
           Exhibit Area

3:15 p.m.  BUSINESS MEETING
           Selah Room
           Election of Directors
           National Director's Report
           Executive Director's Report
           Other Business

4:00 p.m.  RECESS

6:00 p.m.  SOCIAL HOUR
           Exhibit Area

7:00 p.m.  BANQUET
           Naches Room
           GUEST SPEAKER
           Joe Hall, Deputy Commissioner (invited)
           Bureau of Reclamation, Department of the Interior
           PRESENTATION OF 1989 ROSADELL S. NUTLEY AWARD
           Walter L. Peterson, 1989 Recipient
           SPECIAL PERFORMANCE
           Bel Canto Choral Society
           (Yakima Basin women's group who performed by invitation at
           EXPO '88 in Brisbane, Australia)

FRIDAY, NOVEMBER 17, 1989

7:30 a.m.  BOARD OF DIRECTORS MEETING
           Tieton Room

9:00 a.m.  CALL TO ORDER
           Selah Room
           CURRENT LEGAL ISSUES IMPACTING IRRIGATION DISTRICTS
           C. Scott Beyer
           Richard Lemargie (invited)
           Walter L. Peterson
           Robert J. Roberts (invited)

10:15 a.m.  BREAK

10:30 a.m.  CONTINUATION OF LEGAL ISSUES

11:30 a.m.  MANAGING INSURANCE COSTS - WSWRA POOL
            Paul Chasco, Manager
            Kennewick Irrigation District

12:00 noon LUNCHEON
           Naches Room
           GUEST SPEAKER
           Representative Margaret Rayburn (invited)
           15th Legislative District

1:30 p.m.  ADJOURN